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User consultation draft

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Gap Analysis for Integrated
Atmospheric ECV Climate Monitoring
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Table of Contents

Executive summary	4
1. Introduction	6
1.1 Project aims and context of the recommendations	6
1.2 The Gaps Assessment and Impacts Document	6
1.3 Deriving recommendations from the underlying GAID	7
2. Recommendations	9
2.1 Education and training	14
2.2 Improvements to non-satellite data quality and availability	14
2.3 Observational network governance.....	16
2.4 Conversion of non-satellite measures to TOA radiance-equivalents and their use	17
2.5 Understanding and quantifying irreducible co-location mismatch effects	19
2.6 Provision of user tools that enable exploitation	19
3. User consultation	20
4. Summary	20
4.1 Summary of recommendations	20
4.2 A cautionary note: Maintaining existing critical capabilities	21
Annex 1: Detailed traces of recommendations	22
1. Maintain and further develop a workforce competent in EO data characterisation and downstream applications to support Copernicus activities	23
2. Improve the metrological characterisation of non-satellite measurement techniques: Striving for traceable, reference-quality, fiducial measurement series.....	25
3. Augment and consolidate existing spatial coverage of reference quality observational networks to be more globally representative, including a range of surface types and climate zones.....	27
4. Improve time scheduling coherency of satellite and non-satellite measurements to minimise co-location uncertainty effects and ensure time-bounded exchange of match-ups	29
5. Instigate and sustain time-bounded access to a comprehensive set of harmonised reference data and metadata holdings under a common data model and open data policy that enables interoperability for applications	31
6. Take steps to reassess, rationalise, and improve coordination of high quality observing networks	33
7. Improve knowledge of fundamental spectroscopy and undertake associated innovations in radiative-transfer modelling	35
8. Improve quantification of the effects of surface properties to reduce uncertainties in satellite data assimilation and satellite to non-satellite data comparisons.....	37
9. Development and provision of tools that convert non-satellite reference quality measurements to TOA radiance equivalents with associated rigorously quantified uncertainties.	39
10. Improve the basis for assigning co-locations and quantifying rigorously the associated uncertainties, including steps towards operational provision of co-location uncertainties	41
11. Operationalise co-location match-ups, visualisation and extraction tools, such as the GAIA-CLIM Virtual Observatory, to facilitate user access to satellite to non-satellite match-ups	43

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Executive summary

GAIA-CLIM is a Horizon 2020 project concerned with improving the utility of ground-based and airborne measurement systems to characterise and calibrate satellite measurements. The project brings together a broad range of relevant organisations, networks and institutions to address the challenge.

As a 3-year scientific project of finite resourcing, it was recognised from the outset that there would be a number of areas of investigation and exploration, in-situ network design and governance, as well as technical development that would either be left untouched or in which only partial progress would be attained. Hence, throughout the project an iterative procedure to identify and catalogue gaps has been pursued via a so-called ‘Gaps Assessment and Impacts Document’.

This recommendations document builds upon this careful collection and cataloguing process to produce a set of eleven overarching recommendations for future work to close the most critical gaps identified, summarised thematically in Table ES1. The main text provides an outline of the approach to formulate these recommendations and an accessible textual summary of each, whilst Annex 1 provides more detailed 2-page summaries of each recommendation, sufficient to form the basis for future funding calls, projects, and programmatic developments.

The recommendations are thematically clustered around activities which:

- Ensure a sustainable workforce to develop and deploy capabilities;
- Improve the quality, coverage, and utility of the non-satellite data segment for satellite characterisation;
- Better optimise governance of non-satellite observations;
- Address shortcomings of knowledge in transferring between non-satellite measurements and the quantities sensed by satellites;
- Better quantify the effects of unavoidable measured quantity differences between satellite and non-satellite measurement techniques; and
- Provision of tools to enable exploitation.

While targeted at the thematic area of the project, many of the recommendations, if enacted, would undoubtedly have broader applicability, benefitting other application areas. For example, improved understanding of surface models resulting from the eighth recommendation (Table ES1) would impact both numerical weather prediction and climate modelling.

Education and training
Maintain and further develop a workforce competent in EO data characterisation and downstream applications to support Copernicus activities
Non-satellite data quality and availability
Improve the metrological characterisation of non-satellite measurement techniques: Striving for traceable, reference-quality, fiducial measurement series
Augment and consolidate existing geographical coverage of reference quality observational networks to be more globally representative, including a range of surface types and climate zones
Improve time scheduling coherency of satellite and non-satellite measurements to minimise co-location uncertainty effects and ensure time-bounded exchange of match-ups
Instigate and sustain time-bounded access to a comprehensive set of harmonised reference data and metadata holdings under a common data model and open data policy that enables interoperability for applications
Observational network governance
Take steps to re-assess, rationalise, and improve coordination of high quality observing networks
Conversion of non-satellite measures to TOA radiance-equivalents and their use
Improve knowledge of fundamental spectroscopy and undertake associated innovations in radiative-transfer modelling
Improve quantification of the effects of surface properties to reduce uncertainties in satellite-data assimilation and satellite to non-satellite data comparisons
Develop and provide tools that convert non-satellite reference quality measurements to TOA radiance equivalents with associated rigorously quantified uncertainties
Understanding and quantifying irreducible co-location mismatch effects
Improve the basis for assigning co-locations and quantifying rigorously the associated uncertainties, including steps towards operational provision of co-location uncertainties
Provision of user tools that enable exploitation
Operationalise co-location match-ups, visualisation and extraction tools, such as the GAIA-CLIM Virtual Observatory, to facilitate user access to satellite to non-satellite match-ups

Table ES1. High level recommendation titles and thematic clustering.

1. Introduction

1.1 Project aims and context of the recommendations

The GAIA-CLIM project aims to assess and improve global capabilities to use ground-based, balloon-borne and aircraft measurements (termed non-satellite measurements henceforth) to characterise space-borne satellite measurement systems. The work under GAIA-CLIM encompasses the following tasks:

1. Defining and mapping existing non-satellite measurement capabilities;
2. Improving the metrological characterisation of a subset of non-satellite (reference) observational techniques;
3. Better accounting for co-location mismatches between satellite observations and non-satellite (reference) observations;
4. Exploring the role of data assimilation as an integrator of information;
5. Creation of a '*Virtual Observatory*' bringing together all comparison data, including their uncertainties, and providing public access to the information they contain;
6. Identifying and prioritizing gaps in knowledge and capabilities.

The funding call for GAIA-CLIM (H2020 EO-3-2014¹) explicitly requested a consideration of future strategy. The GAIA-CLIM project responds to this requirement through its outreach work package, which is identifying and prioritising currently unfulfilled user needs for satellite characterisation using non-satellite measurements in consultation with the user community. Over the first two years of the project an iterative process of identifying, collecting, documenting and refining such gaps in capabilities, methods, governance etc. relevant to the project charge has occurred (Section 1.2). Having identified a set of user needs, the next step is to prioritise these needs to provide a rigorous basis to address the issues raised. The present document undertakes this task by identifying a prioritised set of recommended high-level follow-on activities (Section 1.3). The resulting recommendations are presented in Section 2 with detailed 2-page descriptions for each recommendation made available in Annex 1. Planned user consultation activities are outlined in Section 3, while Section 4 summarises.

1.2 The Gaps Assessment and Impacts Document

The Gaps Assessment and Impacts Document (GAID), and associated set of traces², summarises the outcome of this collection of gaps and their proposed remedies. It further describes the gap identification process, as well as the way these findings are presented and made accessible to users. All detailed gap traces clearly articulate:

- The nature of the gap,
- The relevance and benefits of resolution; and risks of non-resolution; and
- One or more potential remedies. Remedies are laid out in manner that is:
 - **Specific,**
 - **Measurable,**
 - **Actionable,**

¹ <https://ec.europa.eu/research/participants/portal/desktop/en/opportunities/h2020/topics/eo-3-2014.html>

² <http://www.gaia-clim.eu/page/gap-reference-list>

- **Realistic**, and
- **Timebound**.

Several cross-sections of gaps and remedies in the GAID are driven by potential selection criteria, which include aspects such as the gap type, remedy type, cost and likely actors.

The GAID is a living document that has benefitted from both internal and external stakeholder input, which has led to iterations both in which gaps are included and how they are documented. The GAID has been informed by a user survey undertaken in the early stages of the project and two dedicated user workshops. Drafting has been based upon sustained input by project participants, who cover a broad range of necessary expertise and are involved in several ground-based networks, international measurement programs, and satellite-validation programs.

In its current fourth version, the GAID (GAIDv4) serves as a high-level overview of the gaps and remedies included in the on-line catalogue of gaps². Detailed online traces of each gap and actionable remedies are formulated in a consistent manner. Users can select cross-sections of interest in the online catalogue.

1.3 Deriving recommendations from the underlying GAID

The GAID and accompanying detailed gap descriptions constitute a firm and traceable basis for the production of a set of recommendations. The challenge is how to achieve this to create recommendations that may be not just actionable, but also actioned. We foresaw three potential routes:

1. An option, which would lose no information relative to the GAID, would be simply to lift the remedies detailed in all the underlying gap traces and present these as a comprehensive “wish list”. However, even after significant efforts at rationalisation, following user feedback, going from Version 3 to Version 4 of the GAID, 43 gaps still remain. Furthermore, many of these have two or more associated remedies.
2. Another option would be to elevate solely a small subset of the gaps and remedies, as they stand. Such an elevation of individual gaps ensures a direct traceability to the GAID but might lead to an unbalanced/biased presentation of overall needs.
3. A final alternative is to further synthesise the information, leading to a more restricted set of recommendations that reflect broad thematic needs identified in the GAID, but at a substantially higher level than many of the current GAID gap traces.

We have chosen to pursue the final option. The initial selection of recommendations has been undertaken by participants in the outreach work package, led by the scientific project lead and document owner, Peter Thorne, taking into account factors including:

- Gap types,
- Gap impacts and resolution benefits,
- Remedy types,
- Remedy costs, and
- Remedy actors.

These aspects have been consistently mapped across the 43 gap traces documented in GAIDv4. Consideration was given in the first instance to the use of an explicitly quantitative

technique to formalise the selection criteria. However, there are several important caveats which ultimately led us to discount this approach, principal amongst which are:

1. Not all those aspects which might inform prioritisation are necessarily quantifiable or clear in what order to rank (e.g. should high cost be prioritised over low cost? Quick solution over long-term?).
2. There is an inevitable and irreducible degree of compiler-to-compiler subjectivity in some aspects of the GAID traces.
3. In many cases, it makes compelling sense to generalise a family of gaps to create a more holistic recommendation that encapsulates several gaps.
4. Using any chosen purely quantitative approach may lead to an unbalanced set of recommendations that prioritised one or more area(s) of activities unduly over others.

The assessment has thus considered the gaps qualitatively, using informed expert judgement involving the range of GAIA-CLIM participants engaged in the work package, in coming to an initial selection of recommendations (Section 2) for broader user consultation (Section 3). The initial prioritisation takes into account feedback from the second user workshop, the 2017 GAIA-CLIM General Assembly, and the associated joint day of discussions with the FIDUCEO³ project, and resulting feedback from the EC Project Officer. Attempts have been made to ensure that the recommendations cover a broad range of types of work, likely funders, and actors who may address the work.

Only a subset of the remedies outlined in the GAID has been possible to elevate whilst simultaneously retaining a reasonably concise set of recommendations. Furthermore, these have often been merged to form a much wider (and hence more expensive and often longer-term) course of action than the underlying family of individual remedies available in the GAID traces. An alternative means to deliver progress could be via undertaking the set of remedies detailed within the underlying gap traces, which invariably constitute a richer population of potential approaches to be pursued of more varied costs, duration, and work type.

³ <http://www.fiduceo.eu/>

2. Recommendations

The recommendations exercise has, in the current draft, led to the formulation of eleven recommendations. All recommendations are laid out in full in Annex 1 in a common format of maximum two pages to enable ease of interpretation and comparability. The template includes:

- A clear and succinct title;
- GAID trace(s) contributing;
- The nature of the issue to be addressed; and
- One or more possible pathways to resolution and
- The likely funders and / or actors, costs and timescales.

Further formatting rationale is given in Annex 1.

In this Section, we highlight pertinent aspects of the recommendations. Table 1 provides an overview of the recommendations split down by broad classes that show how they respond to different needs and application areas, likely timescales, costs, work type, actors, and how the recommendations map back to the underlying GAID traces. Following this, we provide a high-level text overview of each recommendation. The recommendations are indexed numerically solely for the purposes of referencing between the main text and Annex 1. The numerical ordering should **not** be taken to infer prioritisation.

No matter how the recommendations are formulated, it is inevitable that they are inter-linked to a greater or lesser extent. Resolution of one or more given recommendations will have impacts upon the ability or chosen approach to resolve remaining recommendations. However, the recommendations have been constructed in such a manner that there are no critical dependencies whereby one recommendation must be completed prior to addressing another. Within Annex 1, wherever there are recognised substantive overlaps, these have been noted.

To aid reviewers, line numbers are added from Section 2.1 forwards to facilitate unambiguous referencing of comments to content.

Recommendation title and indexing	Timescale(s)	Costs	Work type (s)	Scale of work	Actors	Pertinent GAID gap traces
Education and training						
1. Maintain and further develop a workforce competent in EO data characterisation and downstream applications to support Copernicus activities	Continuous	Scalable dependent upon ambition	Training /academic	Single institution / small consortia	Academia, NMSs, NMIs, Copernicus (Academy), ESA, EUMETSAT	G6.12
Improvements to non-satellite data quality and availability						
2. Improve the metrological characterisation of non-satellite measurement techniques: Striving for traceable, reference-quality, fiducial measurement series	>5 years	>10 million euros	Technical / Research / Field campaigns	Consortium / Programmatic	NMIs, NMSs, Academia, research institutes, SMEs / industry, WMO, existing measurement networks	G1.10, G2.08, G2.11, G2.12, G2.13, G2.18, G2.22, G2.24, G2.26, G2.27, G2.30, G2.31, G2.34, G2.36, G5.07
3. Augment and consolidate existing geographical coverage of reference quality observational networks to be more globally representative, including a range of surface types and climate zones	<10 years	>10 million euros	Governance / Technical / Deployment	Consortium / Programmatic	NMSs, NMIs, academia, research institutes, SMEs / industry, WMO, space agencies	G1.10, G2.06, G2.10, G4.12, G6.02

Table 1. Summary of recommendations split out by thematic area and in the order presented in the remainder of Section 2 (note that indexing does not imply prioritisation). The gap trace identifiers uniquely denote a gap trace in the GAID. Full traces are available from <http://www.gaia-clim.eu/page/gap-reference-list>. Note that some gaps appear more than once, but not all GAID gaps have been included. Cont. overleaf.

Recommendation title and indexing	Timescale(s)	Costs	Work type (s)	Scale of work	Actors	Pertinent GAID gap traces
4. Improve time scheduling coherency of satellite and non-satellite measurements to minimise co-location uncertainty effects and ensure time-bounded exchange of match-ups	<10 years	Dependent upon ambition but at least 10 million euros	Governance / Technical / Network management	Programmatic	NMSs, NMIs, Academia, research institutes, SMEs/industry, observational networks, WMO	G5.11, G6.03, G6.06
5. Instigate and sustain time-bounded access to a comprehensive set of harmonised reference data and metadata holdings under a common data model and open data policy that enables interoperability for applications	<5 years	Additional funding <2 million euros	Data management	Programmatic	NMSs, NMIs, WMO, Academia, Copernicus, research institutes, observational networks	G1.06, G5.01, G6.07
Observational network governance						
6. Take steps to reassess, rationalise, and improve coordination of high quality observing systems	>10 years	<5 million for studies to ascertain options, costs (and cost-savings) of implementation unknown	Governance / Network management	Programmatic, Consortium to ascertain and quantify options	Observational networks, WMO, Copernicus, NMSs, satellite agencies	G1.03, G1.04, G6.01, G6.02, G6.07

Table 1. Cont.

Recommendation title and indexing	Timescale(s)	Costs	Work type (s)	Scale of work	Actors	Pertinent GAID gap traces
Conversion of non-satellite measures to TOA radiance-equivalents and their use						
7. Improve knowledge of fundamental spectroscopy and undertake associated innovations in radiative-transfer modelling	<5 years	<5 million euros	Technical / Research	Consortium / programmatic	NMIs, NMSs, academia, research institutes, SMEs / industry	G2.26, G2,27, G2.37
8. Improve quantification of the effects of surface properties to reduce uncertainties in satellite data retrieval, assimilation, and satellite to non-satellite data comparisons	<5 years	<10 million euros	Technical / Research / Field campaigns	Consortium	NMSs, Satellite agencies, academia, NMIs	G4.08, G4.09, G4.10
9. Develop and provide tools that convert non-satellite reference quality measurements to TOA radiance equivalents with associated rigorously quantified uncertainties	<5 years (development); Continuous (deployment)	<5 million euros (development only)	Technical / Research / Operations	Consortium / Programmatic	NMSs, Satellite agencies, NMIs, academia, research institutes, SMEs / industry	G4.01, G5.09

Table 1. Cont.

Recommendation title and indexing	Timescale(s)	Costs	Work type (s)	Scale of work	Actors	Pertinent GAID gap traces
Understanding and quantifying irreducible co-location mismatch effects						
10. Improve the basis for assigning co-locations and quantifying rigorously the associated uncertainties, including steps towards operational provision of co-location uncertainties	<5 years	<10 million euros	Research	Consortium	NMSs, Observing networks, NMIs, WMO, academia, research institutes	G3.01, G3.02, G3.04, G3.05, G3.06
Provision of user tools that enable exploitation						
11. Operationalise co-location match-ups, visualisation and extraction tools, such as the GAIA-CLIM Virtual Observatory, to facilitate user access to satellite to non-satellite match-ups	Continuous	<2 million euros per annum, although dependent upon adopted scope	Development and operations	Single institution / consortium	Copernicus, Satellite agencies, NMSs, academia, research institutes, SMEs / industry	G1.05, G5.01, G5.06

Table

1.

Cont.

2.1 Education and training

1. Maintaining and further develop a workforce competent in EO data characterisation and downstream applications to support Copernicus activities

While it is necessary to address technical and organisational issues that reduce the availability, effectiveness, and quality of satellite-characterisation data, doing so is moot unless there is sufficient capacity to develop and deliver products and services to the marketplace. If Copernicus Services are to realise their full potential, additional training, through formal and informal routes, is required to train the next generation of data providers, analysts, and users that can fully exploit the substantive investment in space-based and non-space based observational assets, delivering the envisaged step-change in capabilities and services. This requires a substantial increase in the number of relevant academic programs at undergraduate, masters and PhD levels. Perhaps the most acute need to address is training at the doctoral level which provides the next generation of expert scientists capable of maintaining and improving the observational program and driving innovative analysis. A targeted doctoral program addressing questions of mutual interest to host institutions and Copernicus would facilitate the provision of a sustainable programmatic capability while simultaneously better engaging academia within the programmatic structure of Copernicus. The effective provision of services from Copernicus data also requires users to be able to have confidence in the quality of the service provider. This may result from a combination of proof of prior service engagement with users and / or formal training course(s) attendance. Service providers should show competency in accessing relevant observational data and products, their appropriate and smart fusion, and the provision of advice to the user. A Copernicus service provision certificate could be provided by one or more accredited institutions providing training and appropriate assessment in required competencies.

2.2 Improvements to non-satellite data quality and availability

2. Improve the metrological characterisation of non-satellite measurement techniques: Striving for traceable, reference-quality, fiducial measurement series

Formal closure of a comparison of any two measurement systems requires, as an absolute minimum condition, that the uncertainty in at least one of the two measurement systems be metrologically rigorously quantified and traceable either to SI or community standards. Despite substantial progress under GAIA-CLIM and by related networks / programs / projects, such as QA4ECV and FIDUCEO, work remains to be done to develop metrologically traceable estimates and propagate their operation for a broad suite of satellite and non-satellite measurement techniques. Non-satellite techniques have the advantage of being accessible to allow calibration, maintenance etc., and in many cases already are available and providing high-quality measurements. The missing link is assuring traceability in processing back to SI or community standards, and quantifying the associated uncertainties. To realise the full benefits of existing measurement capabilities, a sustained program is required to improve their metrological characterisation, attaining fully traceable reference-quality measurements where possible and practicable. Significant synergies would be

47 gained from a consideration of the metrological qualification of a range of measurement
48 techniques under a common programmatic effort. An alternative would be more piece-wise
49 approaches on an instrument-by-instrument or network-by-network basis, which could be
50 provided through the reinforcement of the existing quality-assurance programs.

51

52 3. Augment and consolidate existing spatial coverage of reference quality observational
53 networks to be more globally representative, including a range of surface types and
54 climate zones

55

56 Limited spatial availability of reference observations with traceable uncertainty estimates
57 limits the direct applicability of the majority of existing data to high-quality applications
58 such as satellite data characterisation, model validation, and reanalyses. While a vast
59 amount of data is available, the uncertainty of such data is - in a metrological sense - often
60 only insufficiently specified, estimated, or even unknown. What reference quality
61 measurements exist tend to be geographically concentrated in Northern Hemisphere mid-
62 latitude regions. Numerous climatic zones and surface-scene types (important for satellite
63 instruments with substantive surface-emission components or sensitivity to aspects, such as
64 albedo and BDRF) are poorly sampled. Reference networks need to work both together and
65 with funders and partners to pro-actively increase the number of locations and volume of
66 data arising from data sparse regions. Robust assessments of the impacts of geographical
67 spatial and temporal gaps in the availability of reference quality measurement systems are
68 required to inform expansion. GAIA-CLIM has developed model and statistically-based
69 techniques to evaluate these issues for a restricted subset of networks and ECVs. Similarly,
70 other assessments have been undertaken elsewhere. But, historically, these have variously
71 considered a subset of ECVs and / or networks. Specifically, such reviews would lead to
72 steps towards establishment or consolidation of facilities, where the availability of
73 reference-quality measurements provides a clear benefit to multiple data stakeholders. The
74 analysis may be facilitated by activities such as Observing System Simulation Experiments
75 (OSSEs), short period field campaigns or other activities, which permit a quantitative
76 assessment of the benefits of collocating observing capabilities.

77

78 4. Improve time scheduling coherency of satellite and non-satellite measurements to
79 minimise co-location uncertainty effects and ensure time-bounded exchange of
80 match-ups

81

82 There are many non-satellite measurement systems that, in principle, can be used for the
83 purposes of satellite characterisation on a sustained basis. However:

84 1. Many of the measurement systems are discontinuous in time, and in such cases their
85 scheduling is often made without specific regard to satellite overpass times.

86 2. Many instruments have the potential to be operated on a sustained and continuous
87 basis, thereby maximising opportunities for satellite cal/val applications, but for
88 various reasons - including scientific, technical, operational, organisational, and
89 financial reasons - this potential has not been fully realised to date.

90 3. Suitable reference data, even if taken, are often not processed and/or shared within
91 a reasonable timeframe, and this limits their utility for satellite characterisation and
92 building derived products such as reanalyses.

93 Sustained funding and governance mechanisms need to be instigated and assured that

94 optimise the observational scheduling of relevant high-quality non-satellite measurements
95 and their provision in a time-bounded fashion for satellite characterisation, while
96 simultaneously avoiding deleterious impacts on other operations and data users. The
97 scientific benefits will be maximised if a sampling strategy for discontinuous measurement
98 series can be devised which optimizes, to the extent resources and competing user
99 requirements allow, the ability of the non-satellite data segment to characterize satellite
100 instrument performance across-time, across-platforms, and across instrument types. This
101 may include making (and funding) additional targeted measurements. For instruments that
102 could, in theory, be operated continuously, this requires an assessment on a per-instrument
103 and per-site basis of the current impediments to continuous operation and time-bounded
104 provision of the measurements from the asset. Work can then be undertaken to address
105 underlying issues.

106
107 5. Instigate and sustain time-bounded access to a comprehensive set of harmonised
108 reference data and metadata holdings under a common data model and open data
109 policy that enables interoperability for applications
110

111 Owing to presently dispersed data management, to make effective usage of the full range of
112 reference-quality measurements requires substantial investment of time and resources to
113 instigate and maintain a large number of data access protocols and processing software, as
114 well as to fully understand and adhere to a broad range of data policies and data provision
115 modalities (NRT, delayed mode, periodic, ad hoc). These are subject to periodic change
116 requiring a constant maintenance overhead on any applications that use data from a range
117 of contributing networks. The Copernicus Climate Change Service's C3S_311a_Lot 3 service
118 contract, if successful, shall make considerable strides in enabling users' access to
119 harmonised reference and baseline data, metadata, and time series of in-situ networks
120 available under a common data model and with clear articulation of data policies that
121 enables appropriate and seamless usage of data arising from multiple contributing networks
122 and data streams. The work program builds upon many aspects of work within GAIA-CLIM.
123 Data shall be served via the Climate Data Store (CDS) facility of C3S. However, the service
124 development is limited to accessing data from a small number of atmospheric networks and
125 a subset of atmospheric ECVs. So, in the longer-term extension would be required to
126 additional in-situ measured atmospheric ECVs and to the oceanic and terrestrial ECVs. An
127 open data policy for all networks in line with the new European policies for Copernicus and
128 the US data policies, that are generally open already, would be of great benefit. The open
129 data policy that is applicable to the Copernicus programme, including the Sentinel missions,
130 is the model which all networks, data centres, and satellite agencies should be encouraged
131 to adopt.
132

133 2.3 Observational network governance

134
135 6. Take steps to reassess, rationalise, and improve coordination of high quality observing
136 networks
137

138 Current governance of global high-quality measurement programs remains highly fractured
139 and lacks sustained coordination. This dispersed governance leads to decisions, which,
140 although sensible on an individual network basis, are potentially sub-optimal on a more

141 holistic basis, e.g., investing in a new site close-by to a site that contributes to an existing
142 network rather than co-locating these. Inevitable outcomes from a fractured governance
143 and support mechanism include aspects, such as:

- 144 • Geographical dispersal of capabilities,
- 145 • Heterogeneities in measurement technique practices,
- 146 • Lack of coordination between activities managed by international funding and the
147 various funding agencies,
- 148 • Different networks taking different approaches to data processing and serving,
149 which reduces both accessibility to and comparability of the resulting data.

150 It follows that many of the remaining recommendations, as well as the gaps identified
151 within the GAID, are symptoms of this issue remaining inadequately addressed. It is
152 recommended to strengthen existing efforts to ensure meaningful collaboration between
153 potentially synergistic or complementary networks via, e.g., cross-pollination of governance
154 bodies. Synergies can also be realised through involvement in joint research and
155 infrastructure activities such as Horizon 2020 and Copernicus grants or service contracts,
156 ESFRI, and similar activities outside of Europe. In the longer-term, it is also necessary to
157 assess and, if possible, rationalise the number of networks involved in taking high-quality
158 measurements by merging, where feasible, on the basis of mission and capabilities
159 similarities or enforcing collaboration mechanisms such as ESFRI. This would result in more
160 unified governance and planning for these measurement programs both regionally and
161 globally. This process must take into account available funding, geopolitical, network remit,
162 and other relevant factors. Mergers should only proceed if it would strengthen the
163 observing program and should not be enforced if funding support or other essential support
164 would be weakened as a result of the decision.

165

166 2.4 Conversion of non-satellite measures to TOA radiance-equivalents and their 167 use

168

169 7. Improve knowledge of fundamental spectroscopy and undertake associated 170 innovations in radiative-transfer modelling

171

172 The vast majority of satellite monitoring of the Earth occurs via either passive or active
173 measurement techniques, where the fundamental measurement is a radiance spectrum in
174 some narrow portion of the electromagnetic spectrum. Molecular spectroscopy provides
175 the primary link between a given radiance and the underlying atmospheric gaseous
176 composition and its properties. Spectroscopic knowledge limitations, if left unaddressed,
177 shall compound many other issues inherent in a satellite to non-satellite comparison.
178 Spectroscopic parameters are also an integral part of radiative transfer (RT) codes. RT codes
179 constitute the core of radiometric or spectrometric physical retrievals, such as optimal
180 estimation methods, and fast RT models are widely used in data assimilation for Numerical
181 Weather Prediction (NWP) and reanalyses. Any data intercomparison/validation method
182 that includes the use of RT codes will also be influenced by uncertainties in the
183 underpinning spectroscopic parameters. Establishment of a high-level programmatic activity
184 is needed to coordinate and review spectroscopic uncertainty activities across the range of
185 spectral regions and measurement techniques, with the long-term goal of developing
186 harmonised processes to establish spectroscopic traceability. This may be achieved either

187 by a large-scale coordinated project or smaller, targeted activities for specific cases. A large-
188 scale coordinated project approach would benefit from synergies and commonality of
189 approaches and may be preferred.

190

- 191 8. Improve quantification of the effects of surface properties to reduce uncertainties in
192 satellite data assimilation, retrieval and satellite to non-satellite data comparisons

193

194 Numerous space-based remote-sensing techniques sense the surface, and therefore are
195 sensitive to surface emissions, albedo, etc. The surface of the Earth does not have
196 homogeneous emissivity characteristics, particularly so over the land domain where there
197 can be strong spatial heterogeneity and seasonality. Considering portions of the radiance
198 spectrum for which the atmosphere is relatively transparent, surface emissivity and its
199 uncertainty can be the dominant source of uncertainty in how to analyse and utilise the
200 satellite measurements. Over all surface domains, limitations in knowledge of surface
201 emissivity and its spatio-temporal variability across a range of scales is therefore a
202 significant challenge that requires addressing. It is recommended to undertake an in-depth
203 intercomparison of available surface emissivity model outputs, for a carefully defined set of
204 inputs. An intercomparison of emissivity models, in itself, shall not achieve a validation of
205 emissivity models, but the differences identified and quantified can shed light on the
206 sources of bias in any given emissivity model. Typically, validation of emissivity models has
207 been carried out using airborne (and over land ground-based) campaigns. However, to date,
208 these campaigns have not generally used traceably calibrated radiometers, since there have
209 not been primary reference standards available. We propose using traceably calibrated
210 radiometers for field campaigns and in laboratory experiments.

211

- 212 9. Develop and provide tools that convert non-satellite reference quality measurements
213 to TOA radiance equivalents with associated rigorously quantified uncertainties

214

215 The validation of satellite measurements in terms of the measured radiance (level 1) is more
216 straightforward than a validation of retrieved (or analysed) quantities (level 2). This is
217 because the forward calculation to top-of-atmosphere (TOA) radiance from the geophysical
218 profile is uniquely conditioned, whereas the solution to the inverse problem is always non-
219 unique in that several distinct geophysical profiles can simultaneously satisfy a given TOA
220 radiance measurement. It would therefore greatly facilitate satellite to non-satellite
221 validation activities were the non-satellite reference measurements and their uncertainties
222 able to be transformed into TOA radiance equivalents and uncertainties in radiance units.
223 This, in turn, requires knowledge of the vertical and / or horizontal correlation structures
224 present in the non-satellite reference measurement and any covariate information that may
225 affect the implied TOA radiation (e.g. clouds, surface emissivity, albedo, surface height). It
226 almost inevitably requires recourse to well qualified NWP analyses to fill gaps. GAIA-CLIM
227 involves the development of the GRUAN processor that is able to simulate measurements
228 for many satellite instruments operating in the infrared and microwave spectral ranges
229 consistent with GRUAN radiosonde profile measures and their uncertainties via a fast RT
230 model and NWP assimilation. This provides a working model that would enable
231 development of similar operators for measurements arising from other non-satellite
232 reference quality measurements (including those from other domains such as the ocean,
233 cryosphere, etc.). Further work to evaluate the quality of NWP fields would help to qualify

234 the approach. Uncertainty covariance information needs to be made available and used
235 appropriately within applications that convert from geophysical profile data to TOA
236 radiances.

237

238 2.5 Understanding and quantifying irreducible co-location mismatch effects

239

240 10. Improve the basis for assigning co-locations and quantifying rigorously the associated
241 uncertainties, including steps towards operational provision of co-location
242 uncertainties

243

244 Atmospheric fields of ECVs vary in space and time, both at the scale of the individual
245 measurements, and at the scale of the co-locations between multiple measurements,
246 leading to additional terms in the uncertainty budget of a validation exercise. Those
247 additional terms often have the same order of magnitude as - or even exceed - the
248 combined uncertainty of the measurements being compared. Their amplitude depends on
249 the actual 3-D/4-D spatio-temporal sensitivity of each measurement (i.e., the smoothing
250 properties), on the spatio-temporal sampling properties of satellite instrument and ground
251 network, and on the co-location criteria for the selection of measurements to be compared.
252 Inevitably, decisions have to be made as to the “acceptable” degree of co-location
253 mismatches, which thus are of both smoothing and sampling origins, and the remaining co-
254 location uncertainties need to be quantified. In practice, co-location methods and criteria
255 are often based on community habits and rarely optimized, and only a few pioneering
256 studies have quantified co-location mismatch uncertainties. Consequently, dedicated
257 studies, comparing and exploring in detail the advantages and disadvantages of several co-
258 location methods and criteria, are required. Co-location mismatch uncertainties can be
259 estimated either from OSSEs with explicit description of the 3D/4D sensitivity of the
260 measurements to the atmospheric variability, or by statistical modelling on the measured
261 differences. These approaches were explored successfully for selected pilot ECVs and
262 instruments within GAIA-CLIM, and they need now to be further elaborated and extended
263 to other ECVs and measurement techniques. Climatological behaviour of the derived co-
264 location uncertainties can be used to infer look-up tables of expected co-location
265 mismatches for real-time applications. In the longer-term, it should be possible to
266 operationalise the provision of measurement-specific co-location uncertainties under either
267 approach.

268

269 2.6 Provision of user tools that enable exploitation

270

271 11. Operationalise co-location match-ups, visualisation and extraction tools, such as the
272 GAIA-CLIM Virtual Observatory, to facilitate user access to satellite to non-satellite
273 match-ups

274

275 Users need to be able to discover, access, manipulate, and ultimately apply co-location
276 match-ups with confidence, if the value of the non-satellite Earth Observation (EO) segment
277 to satellite EO measurements is ultimately to be realised. One or more means of accessing
278 co-location match-ups and attendant information to enable robust scientifically based
279 inferences are required. This set of tools must be operational, such that innovations in

280 underlying tools and capabilities can be seamlessly integrated into the facility. Historically,
281 such tools have tended to be piecemeal, project based and limited in consideration to either
282 a subset of ECVs or a subset of the space program, or both. This lack of integrated user tools
283 has served to inhibit the uptake of non-satellite measurements to characterize satellite
284 observations. An operational facility considering a broad suite of ECVs, level 1 and level 2+
285 comparisons, and using a broad range of tools to guide users to make appropriate choices,
286 is required. These analysis tools must have flexibility, such as interchanging the reference in
287 a comparison and the ability to perform analysis at different time and eventually space
288 scales. Visualisation tools need to be capable of displaying geographical co-location
289 discovery, and multiple collocated parameters to circumvent the complexity of comparing
290 datasets of varying type and geometries, e.g., time series and instantaneous, spatially
291 localised and large spatial extent observations, column-integrated observations and vertical
292 profiles, etc. Special attention must be paid to the specification of graphical representation
293 of individual parameters and various uncertainty measures. The GAIA-CLIM Virtual
294 Observatory, as it shall be delivered, constitutes a proof-of-concept and is not updated in
295 near-real-time. Many other ECV reference measurements – satellite data combinations
296 exist, e.g., for terrestrial and oceanic ECVs that are outside the scope of the GAIA-CLIM
297 project. But these could be accommodated via operationalization and extension of the
298 service in the future. Such an operational service should involve unified access to the
299 underlying reference quality non-satellite measurements used.

300 3. User consultation

301
302 The recommendations document public consultation version shall be used in the planned
303 user outreach in the period over September to November 2017, which shall collect and
304 consider feedback from a range of users. This user consultation shall explicitly seek feedback
305 upon the drafted recommendations, including, but not necessarily limited to:

- 306 • Whether, in the view of the consulted members of the broader user community, the
307 most appropriate set of issues and ensuing recommendations have been elevated
308 from the GAID.
- 309 • Whether the recommendations strategy and detail are fit for purpose or require
310 further modification.
- 311 • Whether there are key unfulfilled user needs that are not addressed either in the
312 recommendations or the underlying GAID, which require additional attention and
313 potential elevation.

314
315 Due consideration shall be given to updating this document over the course of the
316 consultation exercise, but shall critically depend upon the nature and consistency across
317 users of the feedback received. In such a case, prior versions shall be archived and available
318 upon request with version control noted in the document front matter.

319 4. Summary

320 321 4.1 Summary of recommendations

322
323 A total of 11 recommendations have been prepared and presented which cover a broad
324 range of potential avenues to improve the utility of non-satellite segment observations to

325 characterise satellite observations moving forwards. The recommendations cover a range of
326 thematic areas and also a range of types of work, timescales, costs, and possible actors.
327 Taken together, if enacted, they would enable a step-change in our ability to utilise the non-
328 satellite data segment to characterise future satellite missions. Several recommendations
329 would also permit better understanding of existing observations. The recommendations,
330 while they cover a broad range of work, are not intended to be holistic. Nor are the
331 recommendations necessarily the only plausible pathway to addressing the underlying
332 issues identified. Users interested in a given recommendation are strongly encouraged to
333 read and use not just the associated detailed trace in Annex 1, but also the much richer set
334 of information presented in the associated gap traces referred to in Table 1 arising from the
335 underlying GAID.

336
337 Although specifically a deliverable to the European Commission, the recommendations
338 should have applicability to other European entities (such as ESA, EUMETSAT, ECMWF),
339 national agencies, and other international interested parties and agencies. GAIA-CLIM shall
340 endeavour to share broadly the final version of this document in the hope that it provides a
341 basis for future decision making in this domain of EO science.

342

343 4.2 A cautionary note: Maintaining existing critical capabilities

344

345 The danger inherent in any exercise that creates a set of recommendations is that, in reality,
346 there is solely a finite resource available to support EO activities. Hence, to fund a given
347 recommendation, one option is to reduce available funding elsewhere. While, undoubtedly,
348 there are real cases where such a reallocation is possible without a deleterious effect on
349 fundamental observational and analysis capabilities, this clearly cannot be guaranteed.
350 Particularly with a view to climate applications, great care must be taken in deciding how to
351 allocate resource to support the recommendations herein without placing existing
352 capabilities in unnecessary jeopardy. If in enacting a recommendation, the nett effect is to
353 arise new unintended issues that then require to be addressed, then little, if any, additional
354 value had accrued. There is always a case to be made for funding something new and
355 exciting, whereas the case to continue funding key long-term capabilities is often harder.

356

357 [Annex 1: Detailed traces of recommendations](#)

358

359 The template for each remedy is formatted as follows:

360

361

- The title clearly and succinctly lays out the nature of the recommendation.

362

363

364

365

366

367

368

369

- Next, we delineate those underlying GAID gap traces which have informed the recommendation and form the initial basis for the text herein. The recommendation in each case should be interpreted together with the identified underlying gap traces in the GAID, if further information and background justification is required. In the majority of cases, the recommendation arises from multiple underlying gap traces, in which case this field contains multiple gap identifiers and titles.

370

371

372

373

374

- Then, we highlight the nature of the issue to be addressed. This information is distilled from Sections 1 and 2 of the gap traces from which the recommendation arises and serves to give a flavour of the nature of the problem/challenge to be addressed (Section 1) and the potential risks and benefits (Section 2).

375

376

377

378

379

- Finally, we summarise one or more possible pathways to resolution and the likely funders and / or actors, costs, and timescales. This information arises from Section 3 of the underlying gap traces, which in all cases contain one or more proposed remedies.

380

381

382 1. Maintain and further develop a workforce competent in EO data
383 characterisation and downstream applications to support Copernicus activities
384

385 Underlying gap traces of relevance

386 **G6.12** - Under-capacity of workforce to exploit satellite data and satellite characterisation
387

388 Issue to be addressed

389 While it is necessary to address technical and organisational issues that reduce the availability,
390 effectiveness and quality of satellite characterisation data, doing so is moot unless there is sufficient
391 capacity to develop and deliver products and services to the marketplace. There is a shortage of a
392 skilled workforce from the development and deployment of high-quality non-satellite
393 instrumentation, through their processing to their exploitation to provide high-quality data products
394 merging satellite and non-satellite data. If Copernicus Services are to realise their full potential,
395 additional training through formal and informal routes is required to train the next generation of
396 data providers, analysts and users that can fully exploit the substantive investment in space-based
397 and non-space based observational assets and deliver the envisaged step-change in capabilities and
398 services.
399

400 **Risks to non-resolution:**

- 401 • Lack of capability to uptake and use Copernicus data services;
 - 402 • Long-term operational programs compromised;
- 403

404 **Benefits to resolution:**

- 405 • Innovative research and product development;
 - 406 • Increase in practitioners capable of delivering user services
- 407

408 Possible pathways to resolution
409

410 *Enhanced provision of academic courses and training at tertiary level*

411 The exploitation of Copernicus data and services requires the training of a competent workforce of
412 data providers, analysts, managers and service provision experts. This requires a substantial increase
413 in the number of relevant degree programs at undergraduate, masters and PhD levels. Via the
414 Copernicus academy system, ERASMUS+ or other avenues innovative teaching courses could be
415 pursued and shared to help develop competency in use of Copernicus data to derive products and
416 services including the use of satellite and non-satellite data and their appropriate synthesis.
417

418 Perhaps most acute is training at the doctoral level which provides the next generation of expert
419 scientists capable of maintaining and improving the observational program and driving innovative
420 analysis. In many countries within Europe there is very limited, if any, access to doctoral funding
421 program support for Copernicus relevant activities. There hence exists a looming expert capability
422 capacity issue as the existing EO expert workforce is not being adequately refreshed to account for
423 career changes and retirements. Many of the gaps and remedies identified by both GAIA-CLIM
424 through its GAID and elsewhere are amenable to doctoral thesis type work. Doctoral studentships
425 are relatively inexpensive and offer an opportunity to explore issues in depth, including possible
426 high-risk high-reward proposed work. A targeted doctoral program addressing questions of mutual
427 interest to host institution and Copernicus would facilitate the provision of a sustainable
428 programmatic capability while simultaneously better engaging academia within the programmatic
429 structure of Copernicus.
430

431 **Viability:** High

432
433 **Timebound:** Continuous
434
435 **Scale:** Individual / single institution (per project / course but with potential synergistic aspects)
436
437 **Investment:** Dependent upon scale of ambition
438
439 **Potential funding actors:** Copernicus funding, national funding agencies
440
441 **Potential actionees:** Universities and academic not-for-profits
442
443 *Instigation and roll-out of a formal qualification of professional competency in Copernicus*
444 *EO-related service provision*
445 For Copernicus services to be effective requires users to be able to access practitioners in the
446 marketplace, with confidence about the quality of the service provided. This may result from a
447 combination of proof of prior service engagement with users and / or formal training course(s)
448 attendance. Service providers should show competency in accessing relevant observational data and
449 products, their appropriate fusion, and the provision of advice to the user. A Copernicus service
450 provision certificate could be provided by one or more accredited institutions providing training in
451 required competencies with appropriate assessment. Training should be provided in a range of
452 languages and need not be limited to the European domain.
453
454 **Viability:** High
455
456 **Timebound:** Three years to develop, continuous revision and deployment
457
458 **Scale:** Individual / single institution (per course but with potential synergistic aspects)
459
460 **Investment:** <5 million euros (but dependent upon degree of ambition)
461
462 **Potential funding actors:** Copernicus funding, national funding agencies
463
464 **Potential actionees:** National Meteorological Services, ESA, EUMETSAT, Space agencies, Academia,
465 SMEs/industry, National Measurement institutes, existing summer and winter schools (e.g. ESA,
466 ERCA) and grants (e.g. ACTRIS TNA grants)
467

468 2. Improve the metrological characterisation of non-satellite measurement
469 techniques: Striving for traceable, reference-quality, fiducial measurement
470 series
471

472 Underlying gap traces of relevance

473 **G1.10** - Relative paucity and geographical concentration of reference quality measurements, with limited
474 understanding of uncertainty in remaining measurements, limits ability to formally close satellite to non-
475 satellite comparisons

476 **G2.08** - Lack of a metrological rigorous approach for ensuring continuous long-term water vapour
477 measurements from Raman lidars in the troposphere and UT/LS

478 **G2.11** - Lack of rigorous tropospheric ozone lidar error budget availability

479 **G2.12** - Lack of rigorous temperature lidar error budget availability limits utility for applications such as
480 satellite characterisation

481 **G2.13** - Missing microwave standards maintained by National/International Measurement Institutes

482 **G2.18** - Better agreement needed on systematic and random part of the uncertainty in FTIR measurements
483 and how to evaluate each part

484 **G2.22** - FTIR cell measurements carried out to characterize ILS have their own uncertainties

485 **G2.26** - Poorly understood uncertainty in ozone cross-sections used in the spectral fit for DOAS, MAX-DOAS
486 and Pandora data analysis

487 **G2.27** - Lack of understanding of random uncertainties, AMF calculations and vertical averaging kernels in the
488 total ozone column retrieved by UV-visible spectroscopy

489 **G2.30** - Incomplete uncertainty quantification for Pandora ozone measurements

490 **G2.31** - Incomplete understanding of the different retrieval methods, information content, and random and
491 systematic uncertainties of MAX-DOAS tropospheric ozone measurements

492 **G2.34** - Limit in traceability of GNSS-IPW ZTD estimates owing to dependency on 3rd party software

493 **G2.36** - Lack of traceable uncertainties in MWR measurements and retrievals

494 **G5.07** - Incomplete development and/or application and/or documentation of an unbroken traceability chain
495 of data manipulations for atmospheric ECV validation systems
496

497 Issue to be addressed

498 Formal closure of a comparison of any two measurement systems requires, as an absolute minimum
499 condition, that the uncertainty in at least one of the two measurement systems be metrologically
500 rigorously quantified and traceable either to SI or community standards. Presently, there exists a
501 relative paucity of such measurements either for the satellite segment, or for the non-satellite
502 segment. Despite substantial progress under GAIA-CLIM and by related networks / programs /
503 projects such as QA4ECV and FIDUCEO, work remains to be done to develop metrologically traceable
504 estimates and propagate their operation for a broad suite of satellite and non-satellite measurement
505 techniques.

506 Non-satellite techniques have the advantage of being accessible to allow calibration, maintenance
507 etc. and in many cases already are available and making/providing high-quality measurements. The
508 missing link is assuring traceability in processing back to SI or community standards, and quantifying
509 the associated uncertainties. Work Package 2 of GAIA-CLIM has worked on six measurement systems
510 (Lidar, MWR, FTIR, UV/vis, MAX-DOAS, and GNSS-PW). The gaps arisen speak solely to these
511 techniques, but give a good flavour of the range of issues and challenges that exist. There are,
512 however, many additional measurement techniques that can, in principal, be developed further.
513

514 **Risks to non-resolution:**

515

- 516 • Restricted set of reference quality non-satellite observations suitable for satellite
517 characterisation persists.

- 518 • Currently unrecognised or unquantified uncertainties in measurement systems remain,
519 reducing their utility.

- 520 • Heterogeneity in observing techniques and processing chains persists reducing
521 comparability of non-satellite systems.
522

523 **Benefits to resolution:**

- 524 • Improved metrological characterisation of measurements leading to better services and
525 measurement system innovations.
526 • Increased pool of reference quality measurements for satellite characterisation with
527 improved coverage.
528

529 Possible approaches to address

530

531 *Sustained program to improve metrological characterisation and qualification of potential*
532 *reference quality measurement systems*

533 To realise the full benefits of existing measurement capabilities a sustained program is
534 required to improve their metrological characterisation, attaining fully traceable reference
535 quality measurements where possible and practicable. The work needs to bring together
536 manufacturers, measurement networks, metrologists, and experts in each measurement
537 system to be considered. As evidenced by the extensive articulation of gaps associated with
538 this recommendation the specific shortcomings in current understanding are highly
539 instrument specific. Nonetheless, there exist essential core requirements of:

- 540 • Understanding the measurement processing chain / measurement equation(s),
541 • Quantifying measurement and product uncertainties,
542 • Ensuring comparability of measurement operations between locations, instruments,
543 and techniques,
544 • Consistent processing of the data streams across all contributing instruments /
545 series.

546 This suggests that significant synergies would be gained from consideration of the
547 metrological qualification of a range of measurement techniques under a common
548 programmatic effort. An alternative would be more piece-wise approaches on an
549 instrument-by-instrument or network-by-network basis.
550

551 **Viability:** Medium to high

552

553 **Timebound:** >5 years

554

555 **Scale:** Consortium / Programmatic multi-year, multi-institution activity

556

557 **Investment:** High >10 million euros (depending upon ambition)

558

559 **Potential funding actors:** EU H2020 funding, Copernicus funding, National Funding agencies,
560 ESA

561

562 **Potential actionees:** National Measurement Institutes, National Meteorological Services,
563 Academia, individual research institutes, SMEs / industry, WMO, existing measurement
564 networks

565 3. Augment and consolidate existing spatial coverage of reference quality
566 observational networks to be more globally representative, including a range of
567 surface types and climate zones
568

569 Underlying gap traces of relevance

570 **G1.10** – Relative paucity and geographical concentration of reference quality measurements, with limited
571 understanding of uncertainty in remaining measurements, limits ability to formally close satellite to non-
572 satellite comparisons

573 **G2.06** - Poor spatial coverage of high-quality multi-wavelength lidar systems capable of characterising aerosols

574 **G4.12** - Lack of reference quality data for temperature in the upper stratosphere and mesosphere

575 **G2.10** - Tropospheric ozone profile data from non-satellite measurement sources is limited and improved
576 capability is needed to characterise new satellite missions

577 **G6.02** - Geographically dispersed observational assets reduce their utility for satellite Cal/Val
578

579 Issue to be addressed

580 Limited spatial availability of reference observations with traceable uncertainty estimates limits the
581 direct applicability of the majority of existent data to high-quality applications such as satellite data
582 characterisation, model validation and reanalyses. While a vast amount of data is available, the
583 uncertainty of such data is - in a metrological sense - often only insufficiently specified, estimated, or
584 even unknown. What reference-quality measurements exist tend to be geographically concentrated
585 in Northern Hemisphere mid-latitude land regions. Numerous climatic zones and surface scene types
586 (important for satellite instruments with substantive sensitivity to surface characteristics) are poorly
587 sampled. For example, to characterise Microwave measurements there is a critical need for
588 measurements over ocean scenes. In order to achieve progress, it is critical to have sufficient
589 coverage of reference quality data records that are stable over time, across the various methods of
590 measurement, uniformly processed worldwide, and traceable to calibration standards. This will
591 allow us to establish the robust scientific basis for using such data as a transfer standard in satellite
592 dataset characterization and other activities, such as trend analysis, and for assessing the cost-
593 effectiveness of potential observing system enhancements.
594

595 **Risks to non-resolution:**

- 596 • Restricted set of reference quality observations persists
- 597 • Continued lack of strategic placement of research infrastructure leading to diminished
598 scientific value across the range of application areas.
- 599 • Threat to instrument long-term continuity arising from not realising full value of assets
- 600 • Reduced ability to bridge across catastrophic satellite failure or to manage changes in
601 satellite missions.
602

603 **Benefits to resolution:**

- 604 • Improved characterisation of state of atmospheric column characteristics at well-located
605 sites
- 606 • Improved capacity in areas where observational capabilities have traditionally been weak or
607 non-existent
608

609 Possible approaches to address

610

611 *Expand and reconcile reference network capabilities to improve spatial representativity and*
612 *sampling completeness*

613 Reference networks need to work both together and with donors and partners to pro-actively
614 increase the number of locations and volume of data arising from data sparse regions. Examples of

615 twinning (e.g. KNMI and Paramaribo, MeteoSwiss and Nairobi, MeteoFrance at La Reunion) and
616 targeted programs (e.g. SHADOZ) exist as potential working models of means to initiate and
617 maintain long-term capabilities in such regions. These are not necessarily the only potential models,
618 and alternatives should also be investigated. Regardless of the exact mechanism, such solutions
619 require a long-term commitment at international, regional, national and local levels. They include
620 training, provision of equipment and logistical support and provision of expendables. Successful
621 programs have generally required a partnership with the host country / institution and this also
622 speaks to the need for a capacity building component through education and training. Europe
623 through historical ties with many of the target countries and regions in question could take a leading
624 role in the action required to enact this remedy.

625

626 Robust assessments of the impacts of geographical spatial and temporal gaps in the availability of
627 reference quality measurement systems are required to inform expansion. GAIA-CLIM has
628 developed model and statistically based techniques to evaluate these issues for a restricted subset
629 of networks and ECVs. Similarly, other assessments have been undertaken elsewhere. But,
630 historically, these have variously considered a subset of ECVs and / or networks. What is required is
631 a holistic assessment approach that considers the issue across the range of reference quality
632 networks and ECVs. In assessing against competing stakeholder needs a robust means to quantify
633 the cost-benefit trade-offs of different measurement capability expansion options (including both
634 locations and scheduling of measurement strategies) that considered the problem more holistically
635 (across ECVs and networks) would lead to more optimal configurations (or reconfigurations) of
636 networks (this is intrinsically linked with Recommendations 4 and 6). Specifically, such reviews
637 would lead to steps towards consolidation of facilities where a clear benefit to multiple data
638 stakeholders is identified. The analysis may be facilitated by activities such as OSSEs, short period
639 field campaigns, investigation of underexploited datasets collected in the past, or other activities
640 which permit a quantitative assessment of the benefits of collocating capabilities. It may also make
641 use of a number of existing highly instrument rich sites.

642

643 **Viability:** Medium to high

644

645 **Timebound:** less than 10 years

646

647 **Scale:** Programmatic multi-year, multi-institution activity

648

649 **Investment:** >10 million euros

650

651 **Potential funding actors:** EU H2020, Copernicus, WMO, ESA, EUMETSAT or other space agency

652

653 **Potential actionees:** National meteorological agencies, National measurement institutes, academia,
654 individual research institutes, SMEs / industry, WMO, space agencies

655

656 4. Improve time scheduling coherency of satellite and non-satellite
657 measurements to minimise co-location uncertainty effects and ensure time-
658 bounded exchange of match-ups
659

660 Underlying gap traces of relevance

661 **G5.11** – Non-operational provision of reference measurement data and some (L2) satellite products may
662 prevent use in Copernicus operational product monitoring

663 **G6.03** - Lack of sustained dedicated observations to coincide with satellite overpass to minimise co-location
664 effects

665 **G6.06** - Requirement to make reference quality measurements on a sustained and continuous basis, to
666 maximise opportunities for the validation of satellite L1 products and derived higher level products
667

668 Issue to be addressed

669 There are many non-satellite measurement systems that, in principle, can be used for the purposes
670 of satellite characterisation on a sustained basis. However:

- 671 1. Many of the measurement systems are discontinuous in time and in such cases their
672 scheduling is made without specific regard to satellite overpass times.
- 673 2. Many instruments have the potential to be operated on a sustained and continuous
674 basis, thereby maximising opportunities but for various reasons - including scientific,
675 technical, operational, organisational and financial reasons - this potential has not been
676 fully realised to date. So many reference observations are obtained only intermittently
677 and with no regard to satellite co-location match-ups.
- 678 3. Suitable reference data even if taken are often not processed or shared in a time-
679 bounded fashion, and this limits their utility for satellite characterisation and building
680 derived products such as reanalyses.

681

682 **Risks to non-resolution:**

- 683 • Insufficient number of high quality co-locations in the future that meet co-location match-up
684 criteria to meaningfully constrain (at least some) satellite missions.
- 685 • Inability to use non-satellite segment to effectively bridge across any unplanned gap in
686 space-borne EO capabilities.
- 687 • Reduction in perceived utility and value of measurements leading to reduction in funding.
688

689 **Benefits to resolution:**

- 690 • Better intra-satellite and inter-satellite data characterization using the ground segment
691 through increased pool of co-locations to common non-satellite tie-points.
- 692 • Operational quality control and delivery of non-satellite reference measurements would
693 allow for better characterisation of satellite and reanalysis products offered in close to real
694 time and vice-versa.
695

696 Possible approaches to address

697

698 *Schedule observations that can be made only intermittently to better match satellite*
699 *overpass*

700 Sustained funding and governance mechanisms need to be instigated and assured that optimise the
701 observational scheduling of relevant high-quality non-satellite measurements and their provision in
702 NRT for satellite characterisation while simultaneously avoiding deleterious impacts on other
703 operations and data users. To be effective space agencies and non-satellite high quality observing
704 networks need to work together to design, instigate and fund a sustained program of targeted
705 measurements. The scientific benefits will be maximised if a strategy can be devised which optimizes

706 the ability of the non-satellite data segment to characterize satellite instrument performance (and
707 vice-versa) across time, across platforms and across instrument types. This, in turn, points to
708 individual non-satellite observational segments being tasked with helping to characterise across
709 multiple missions, rather than this support being extended and decided on a per mission basis. Care
710 must be taken for any changes not to impact deleteriously upon existing functions and purposes of
711 the non-satellite segment. This implies that in at least some cases the remedy will need to involve
712 funding support commensurate with undertaking new or additional measurements that supplement
713 rather than replace existing capabilities.

714
715 **Viability:** High

716
717 **Timebound:** Under 10 years

718
719 **Scale:** Programmatic multi-year multi-institution

720
721 **Investment:** Medium cost (<5 million) with annually recurring costs thereafter (cost per site /
722 measurement are significantly lower)

723
724 **Potential funding actors:** Copernicus, National Meteorological services, ESA, EUMETSAT, other
725 satellite agencies

726
727 **Potential actionees:** National Meteorological Services, Satellite agencies, Academia, SMEs/industry,
728 observational networks, WMO

729
730 *Operationalise the measurement programs and data exchange for measurements that can be*
731 *made continuously*

732 The work required will be specific to individual cases. But, in general, it requires an assessment on a
733 per-instrument and per-site basis of the current impediments to continuous operation and time-
734 bounded provision of the measurements from the asset- Once reason(s) underlying are known then
735 work can be undertaken to address which shall typically include:

- 736 • Technical innovations or modifications to the instrumentation to enable continuous
737 operations;
- 738 • Modifications to instrument housing;
- 739 • Funding increases to enable continuous operation;

740 Amongst others, resolution of these issues shall require the participation of instrument scientists,
741 site operators, networks, and funding agencies.

742
743 **Viability:** High

744
745 **Timebound:** Under 5 years (dependent upon ambition)

746
747 **Scale:** Programmatic multi-year multi-institution (although resolution of each issue is single
748 institution / small consortium)

749
750 **Investment:** More than 10 million to solve global issues, much smaller on individual cases

751
752 **Potential funding actors:** National funding agencies, National Meteorological Services, ESA,
753 EUMETSAT and other satellite agencies

754
755 **Potential actionees:** National Meteorological Services, National Measurement Institutes, Academia,
756 research institutes, SMEs/industry, observational networks, WMO

757 5. Instigate and sustain time-bounded access to a comprehensive set of
758 harmonised reference data and metadata holdings under a common data
759 model and open data policy that enables interoperability for applications
760

761 Underlying gap traces of relevance

762 **G1.06** – Currently heterogeneous metadata standards negatively impact data discoverability and usability

763 **G5.01** - Plethora of data portals serving data under distinct data policies in multiple formats for reference
764 quality data inhibits their discovery, access and usage for applications such as satellite Cal/Val

765 **G6.07** - Distinct data policies across different networks harm the use of complementary data from different
766 networks

767

768 Issue to be addressed

769 Presently, access to high-quality reference network data is obtained through a variety of portals,
770 using a broad range of access protocols and the data files are available in an array of native data
771 formats adopting different standards that compromises their interoperability. Metadata protocols
772 are also diverse which substantially inhibits both discoverability and understanding. Finally, there
773 also exists a broad range of data policies from open access through delayed mode restricted access.
774 To make effective usage of the full range of reference quality measurements, e.g., for the
775 characterisation of satellite data therefore presently requires substantial investment of time and
776 resources to instigate and maintain a large number of data access protocols, processing software,
777 and to fully understand and adhere to a broad range of data policies. Further, portals, formats,
778 metadata and data policies are subject to periodic change requiring a constant maintenance
779 overhead on any applications that use data from a range of contributing networks. Thus, the current
780 situation is a substantial impediment to their effective usage in applications such as satellite data
781 characterisation.

782

783 **Risks to non-resolution:**

- 784 • Continued impediments to interoperability between networks and communities
- 785 • Continued need for repeated development of bespoke data format conversion tools
- 786 • The use of multiple locations with different setups for data access continues to complicate
787 work on data comparison and increases cost to delivery and analysis / exploitation of data
- 788 • Certain data sets remain hidden for some time or fully unexploited

789

790 **Benefits to resolution:**

- 791 • Access to reference measurements organised via a brokering system service makes
792 discovery and access easy.
- 793 • Full data interoperability and availability of full metadata records for reprocessing of CDRs
- 794 • Increase in the usage of multiple non-satellite datasets for research study, operational and
795 downstream services.
- 796 • Enable cross-validation between observing platforms and with models

797

798 Possible approaches to address

799

800 *Instigate and maintain a single point of access service to reference quality non-satellite data*
801 *holdings*

802 The C3S 311a Lot 3 service contract, if successful, shall make considerable strides in enabling the
803 users' access to harmonised reference and baseline data, metadata and time series from a subset of
804 in-situ networks data available under a common data model and with clear articulation of data
805 policies that enables appropriate and seamless usage of data arising from multiple contributing
806 networks and data streams. Work is envisaged to cover aspects of

- 807 • Data access brokering,
- 808 • Data and metadata harmonisation under a common data model, and data provision
- 809 • Harmonization of time series through the implementation of physically and statistically
- 810 based adjustment applied to the measurements
- 811 • Provision of ancillary products to support the data interpretation

812 The work program builds upon many aspects of work within GAIA-CLIM. Data shall be served via the
 813 CDS facility of C3S. The work is funded through 2018 with extension to 2021.

814
 815 However, the service development is limited to accessing data from a limited number of
 816 atmospheric networks and a subset of atmospheric Essential Climate Variables within the current
 817 contract period. So, in the longer-term extension would be required to additional atmospheric ECVs
 818 and the oceanic and terrestrial ECVs measured in-situ as required for satellite cal/val.

819
 820 **Viability:** High

821
 822 **Timebound:** Less than 5 years (current activity); Less than 10 years (extension)

823
 824 **Scale:** Programmatic multi-year, multi-institution activity

825
 826 **Investment:** Medium cost (<5 million)

827
 828 **Potential funding actors:** Copernicus (funded initial work), satellite agencies, national agencies

829
 830 **Potential actionees:** National Meteorological services, WMO, academia, research institutes, SMEs /
 831 industry, GEO

832
 833 *Advocate with reference quality networks for adoption of open data policies*

834 An open data policy for all networks in line with the new European policies for Copernicus and the
 835 US data policies that are already generally open would be of great benefit. The open data policy that
 836 is applicable to the Copernicus programme including the Sentinel missions should be the model,
 837 which all networks, data centres, satellite agencies should adopt. That is a political (and economic)
 838 decision, but it must be made clear to the data providers that there is a benefit for them and they
 839 must be assured that the data acquisition is secured by their funding organisations, and that they get
 840 credit for their data.

841
 842 **Viability:** Medium to high

843
 844 **Timebound:** Less than 5 years

845
 846 **Scale:** Institutional

847
 848 **Investment:** Low cost (<1 million)

849
 850 **Potential funding actors:** WMO, Copernicus, Satellite agencies

851
 852 **Potential actionees:** Observing networks, WMO, National meteorological services, research
 853 institutes, academia

854

855 6. Take steps to reassess, rationalise, and improve coordination of high quality
856 observing networks

857

858 Underlying gap traces of relevance

859 **G6.01** – Dispersed governance of high-quality measurement assets leading to gaps and redundancies in
860 capabilities and methodological distinctions

861 **G6.07** - Distinct data policies across different networks harm the use of complementary data from different
862 networks

863

864 Issue to be addressed

865 Current governance of high-quality measurement programs is highly fractured. Numerous networks
866 exist at national, regional and global levels that have been set up and funded under a variety of
867 governance models. This dispersed governance leads to decisions, which, although sensible on an
868 individual network basis, are sub-optimal on a more holistic basis. This fractured governance both
869 results from but also augments diversity in historical and present-day funding support, authority,
870 and observational program priorities. Inevitable deleterious results accrue from a fractured
871 governance and support mechanism which include:

- 872 • Geographical dispersal of capabilities,
- 873 • Heterogeneous processing choices,
- 874 • Heterogeneities in measurement technique practices,
- 875 • Competition between otherwise synergistic activities,
- 876 • Different networks take different approaches to data processing and serving, which reduces
877 both accessibility to and comparability of the resulting data.

878 As such many of the remaining recommendations, as well as the gaps identified within the GAID, are
879 symptoms of this issue remaining unaddressed.

880

881 **Risks to non-resolution:**

- 882 • Continued fractured governance leading to sub-optimal management and development of
883 high-quality measurement networks.
- 884 • Reduction in funding opportunities for high-quality measurements owing to fractured and
885 competing demands.

886

887 **Benefits to resolution:**

- 888 • More unified voice for non-satellite data management
- 889 • More efficient use of resources
- 890 • Consistency of data provision

891

892 Possible approaches to address

893

894 *Improve cross-network governance coordination*

895 Strengthen existing efforts to ensure meaningful collaboration between potentially synergistic or
896 complementary networks and research infrastructures. This could be achieved via several means.

897 Improved cross-governance group representation could be implemented between networks that
898 have similar aims / remits which may start to enforce a degree of collaboration and cross-
899 fertilisation of best practices. A more formal approach, which may be relevant in certain cases, is a
900 more formal network memoranda of understanding. On a more practical and working level,
901 synergies can be realised through involvement in joint research and infrastructure activities such as
902 Horizon 2020 and Copernicus grants and service contracts and similar activities outside of Europe.
903 An example is represented by ENVRIplus Horizon 2020 project bringing together Environmental and

904 Earth System Research Infrastructures, projects and networks with technical specialist partners to
905 create a more coherent, interdisciplinary and interoperable cluster of Environmental Research
906 Infrastructures.

907
908 **Viability:** High

909
910 **Timebound:** Less than 3 years

911
912 **Scale:** Programmatic multi-year, multi-institution activity

913
914 **Investment:** Low cost (<1 million)

915
916 **Potential funding actors:** Copernicus, WMO, satellite agencies, National meteorological services,
917 national funding agencies

918
919 **Potential actionees:** Observing networks

920
921 *Longer-term rationalisation of observational network governance*

922 Take steps to assess and as necessary rationalise the number of networks involved in taking high-
923 quality measurements by merging where possible, leading to more unified governance and planning
924 for these measurement programs both regionally and globally. To undertake this robustly requires
925 an analysis of the current observational capabilities and governance structure, which should take
926 into account funding, geopolitical, network remit and other relevant factors. This may include in-
927 depth survey interviews and other means to fully understand the role, support-model, and uses of
928 each network. Then a rationalisation plan would need to be produced, circulated and gain broad
929 buy-in amongst the affected networks and associated global oversight bodies. Mergers should only
930 proceed on a no-regrets basis and should not be enforced if funding support or other essential
931 support would be weakened as a result of the decision. Merged entities must be scientifically more
932 robust, complete and sustainable.

933
934 **Viability:** Medium

935
936 **Timebound:** More than 10 years

937
938 **Scale:** Programmatic multi-year, multi-institution activity

939
940 **Investment:** Medium cost (<5 million) to undertake analysis. Currently unknown cost / benefit from
941 implementation

942
943 **Potential funding actors:** Copernicus, H2020, National funding agencies, WMO, satellite agencies

944
945 **Potential actionees:** Observing networks, WMO, satellite agencies

946

947 7. Improve knowledge of fundamental spectroscopy and undertake associated
948 innovations in radiative-transfer modelling
949

950 Underlying gap traces of relevance

951 **G2.26** - Poorly understood uncertainty in ozone cross-sections used in the spectral fit for DOAS, MAX-DOAS
952 and Pandora data analysis

953 **G2.27** - Lack of understanding of random uncertainties, AMF calculations and vertical averaging kernels in the
954 total ozone column retrieved by UV-visible spectroscopy

955 **G2.37** – Poorly quantified uncertainties in spectroscopic information
956

957 Issue to be addressed

958 The vast majority of satellite monitoring of the Earth occurs via either passive or active
959 measurement techniques, where the fundamental measurement is a radiance spectrum in some
960 narrow portion of the EM-spectrum. Molecular spectroscopy provides the primary link between a
961 given radiance and the underlying atmospheric gaseous composition and its properties. Fully
962 traceable knowledge of the spectroscopic properties of a given measurement could, in theory,
963 provide a route to formal traceability for that measurement. The exact nature of the influence of
964 spectroscopic uncertainties on the derived ECV products will vary according to the spectral region
965 being measured and the specific details of the measurement technique being employed. So,
966 spectroscopic knowledge limitations if left unaddressed, serve to compound many other issues
967 inherent in a satellite to non-satellite comparison. Hence, there would be a clear benefit in steps to
968 improve spectroscopic knowledge that identifies and disseminates common issues and solutions,
969 including a harmonised process for dealing with spectroscopic uncertainties and establishing
970 spectroscopic traceability.
971

972 Spectroscopic parameters are also an integral part of radiative transfer (RT) codes, which represent
973 the cumulative contribution of all molecular transitions to the total atmospheric attenuation within
974 the spectral range of interest. RT codes constitute the core of spectrometric physical retrievals, such
975 as optimal estimation methods and fast RT models are widely used in data assimilation for
976 Numerical Weather Prediction and reanalyses. Any data intercomparison/validation method that
977 includes the use of RT codes will also be influenced by uncertainties in the underpinning
978 spectroscopic parameters. Such uncertainties will contribute to the overall uncertainty of the data
979 intercomparison, and could be the source of, potentially unexpected, correlation between different
980 data sources if the same RT model is applied to both measurements.
981

982 **Risks to non-resolution:**

- 983 • If a coordinated activity is not carried out then the situation will remain as a series of
984 separate activities linked to individual techniques / instruments with varied quality of
985 spectroscopic information.
- 986 • The potential effects of correlated uncertainties in the comparison of results from different
987 techniques due to spectroscopic issues are not identified.
988

989 **Benefits to resolution:**

- 990 • A robust and consistent approach to the handling of uncertainties and traceability in
991 spectroscopic measurements would significantly extend the availability of reference quality
992 data across a wide range of techniques and ECVs.
- 993 • An improved understanding of the common issues in spectroscopic measurements would
994 identify sources of correlated uncertainties between different measurement and modelling
995 techniques.
996

997 Possible approaches to address
998
999 *Renewed focus upon the improved metrological qualification of spectroscopic information*
1000 Establishment of a top-level cooperation and networking activity to coordinate and review
1001 spectroscopic uncertainty activities across the range of spectral regions and measurement
1002 techniques, with the long-term goal of developing harmonised processes to establish spectroscopic
1003 traceability. This may be achieved either by a large-scale coordinated project or piecemeal for
1004 specific cases. A large-scale coordinated project approach would benefit from synergies and
1005 commonality of approaches and may be preferred. Experts in spectroscopy, metrology and the
1006 instruments would be required.
1007
1008 Spectroscopic measurements of sufficient quality for this task require specialised laboratory
1009 instrumentation and (for their interpretation) an in-depth knowledge of fundamental quantum
1010 chemistry. The establishment of databases such as HITRAN, GEISA and ATMOS has made strides
1011 towards a robust description of spectroscopic parameters; however, the availability of error
1012 estimates is incomplete and information on error covariances between parameters is lacking.
1013 Further, it is known that the commonly used Voigt line shape model is inadequate for some
1014 applications, yet more sophisticated line shapes are not in widespread use, leading to an additional
1015 source of uncertainty. It will be necessary to engage with the laboratory spectroscopy and line-by-
1016 line modelling communities to agree appropriate standards and best practices.
1017
1018 **Viability:** Medium / High
1019
1020 **Timebound:** More than ten years
1021
1022 **Scale:** Programmatic multi-year, multi-institution activity
1023
1024 **Investment:** Medium cost (<5 million)
1025
1026 **Potential funding actors:** H2020, space agencies, Copernicus, National funding agencies
1027
1028 **Potential actionees:** National Measurement Institutes, National Meteorological Services, academia,
1029 research institutes, SMEs / industry
1030
1031

1032 8. Improve quantification of the effects of surface properties to reduce
1033 uncertainties in satellite data assimilation and satellite to non-satellite data
1034 comparisons
1035

1036 Underlying gap traces of relevance

1037 **G4.08** - Estimates of uncertainties in ocean surface microwave radiative transfer

1038 **G4.09** - Imperfect knowledge of estimates of uncertainties in land surface microwave radiative transfer

1039 **G4.10** - Incomplete estimates of uncertainties in land surface infrared emissivity atlases
1040

1041 Issue to be addressed

1042 Numerous space-based remote-sensing observations sense the surface, and therefore are sensitive
1043 to surface emissions. The surface of the earth does not have homogeneous emissivity
1044 characteristics, particularly so over the land domain where there can be strong spatial heterogeneity
1045 and seasonality (due to factors such as surface moisture content, soil mineralogy, vegetation
1046 characteristics and snow cover). Considering portions of the radiance spectrum that the atmosphere
1047 is relatively transparent, surface emissivity and its uncertainty can be the dominant source of
1048 uncertainty in how to analyse and utilise the satellite measurements. Over all surface domains,
1049 limitations in knowledge of surface emissivity and its spatio-temporal variability across a range of
1050 scales is therefore a significant challenge that requires addressing. There are compounding issues
1051 such as interactions with clouds (either explicit modelling of radiative effects or cloud screening) and
1052 often imperfect knowledge of the Earth's surface temperature, which must be known alongside the
1053 emissivity for modelling the surface-leaving radiance. The accuracy of retrievals of atmospheric state
1054 variables and trace gas concentrations in these EM-spectrum regions is intrinsically tied to making
1055 improvements in these areas. This then impacts the extent to which surface sensitive observations
1056 can be used in both near real-time and delayed-mode applications. In particular, such
1057 measurements have high potential utility in NWP and reanalysis applications if this issue can be
1058 addressed: currently under-utilised regions of the EM-spectrum can be exploited for atmospheric
1059 state information if uncertainties due to surface properties can be reduced.
1060

1061 **Risks to non-resolution:**

- 1062 • High uncertainties associated with surface emissivity modelling persist
- 1063 • Sub-optimal validation of new EO data that has high surface sensitivity
1064

1065 **Benefits to resolution:**

- 1066 • Through lower cost, effective and timely validation of new surface emissivity sensitive
1067 missions, of which there are >10 planned over the next 2 decades.
- 1068 • Greater ability to use affected satellite channels in applications
1069

1070 Possible approaches to address
1071

1072 *Better understand differences between existing surface emissivity models*

1073 Undertake an in-depth intercomparison of available surface emissivity model outputs, for a carefully
1074 defined set of inputs. An intercomparison of emissivity models, in itself, will not achieve a validation
1075 of emissivity models, but the differences identified and quantified can shed light on the sources of
1076 bias in any given emissivity model. Such an intercomparison exercise is, therefore, a useful step
1077 towards a full validation of emissivity models. In many cases, however, such an intercomparison
1078 yields useful insights into the mechanisms, processes and parameterisations that give rise to biases.
1079 This approach thus constitutes a useful first step in the validation of surface emissivity estimates.
1080 The exercise can be coordinated through the appropriate international working groups (e.g.
1081 International TOVS Working Group, International Precipitation Working Group, GSICS, X-Cal), and

1082 supported by national and/or international agencies.

1083

1084 **Viability:** High

1085

1086 **Timebound:** Less than 5 years

1087

1088 **Scale:** Consortium project

1089

1090 **Investment:** <5 million euros

1091

1092 **Potential funding actors:** H2020, national funding agencies, satellite agencies, national
1093 meteorological services

1094

1095 **Potential actionees:** National meteorological services, satellite agencies, academia, national
1096 measurement institutes

1097

1098 *Campaign based validation of and innovations to surface emissivity models*

1099 Typically, validation of emissivity models has been carried out using airborne (and over land ground-
1100 based) campaigns. However, to date these campaigns have not generally used traceably calibrated
1101 radiometers, since there have not been primary reference standards available. However, primary
1102 reference standards are beginning to be developed and there are now some capabilities in China,
1103 Russia and the USA. We propose using these traceably calibrated radiometers for field campaigns
1104 and in laboratory experiments. A combination of different techniques should lead to more robust
1105 estimates of the uncertainties in the emissivity models. Note that the determination of emissivity
1106 will be reliant on sufficiently accurate co-located estimates (from models) or *in-situ* measurements,
1107 of relevant co-variates, e.g., over the oceans factors such as sea surface skin temperature, salinity
1108 and ocean surface wind speed. Over land, such campaigns would need to be undertaken across a
1109 sufficiently diverse set of land surface types and meteorological seasons to provide representative
1110 results that enabled broad applicability.

1111

1112 **Viability:** Medium

1113

1114 **Timebound:** Less than 5 years

1115

1116 **Scale:** Consortium project

1117

1118 **Investment:** <5 million euros

1119

1120 **Potential funding actors:** H2020, national funding agencies, satellite agencies, national
1121 meteorological services

1122

1123 **Potential actionees:** National meteorological services, satellite agencies, academia, national
1124 measurement institutes

1125

1126

1127 9. Development and provision of tools that convert non-satellite reference quality
1128 measurements to TOA radiance equivalents with associated rigorously
1129 quantified uncertainties

1130

1131 Underlying gap traces of relevance

1132 **G4.01** - Lack of traceable uncertainty estimates for NWP and reanalysis fields & equivalent TOA radiances –
1133 relating to temperature and humidity

1134 **G5.09** – Need to propagate various reference quality geophysical measurements and uncertainties to TOA
1135 radiances and uncertainties to enable robust characterisation of satellite FCDRs

1136

1137 Issue to be addressed

1138 The validation of satellite measurements in terms of the measured radiance (level 1) is more
1139 straightforward than a validation of retrieved (or analysed) quantities (level 2). It would therefore
1140 greatly facilitate satellite to non-satellite validation activities were the non-satellite reference
1141 measurements and their uncertainties able to be transformed into TOA radiance equivalents and
1142 associated uncertainties. This, in turn, requires knowledge of the vertical and / or horizontal
1143 correlation structures present in the non-satellite reference measurements and any covariate
1144 information that may affect the implied TOA radiation (e.g. clouds, surface emissivity, surface
1145 height). There is currently no readily accessible, maintained, online tool (except for the GRUAN
1146 processor under development as part of GAIA-CLIM) that would enable the broader scientific
1147 community to contribute to the quality evaluation of satellite TOA FCDRs.

1148

1149 **Risks to non-resolution:**

- 1150 • Limited uptake of non-satellite data in satellite cal/val activities as comparisons not possible
1151 at level 1 radiance space.

1152

1153 **Benefits to resolution:**

- 1154 • The forward radiative transfer capability provides the potential for further development of
1155 general satellite cal/val facilities.

1156

1157 Possible approaches to address

1158

1159 *Implement forward radiative transfer model capabilities to enable sustained satellite*
1160 *characterisation at Level 1 TOA radiances*

1161 GAIA-CLIM involves the development of the GRUAN processor that is able to simulate
1162 measurements for many satellite instruments operating in the infrared and microwave spectral
1163 ranges consistent with GRUAN radiosonde profile measures and their uncertainties via a fast RT
1164 model with NWP fields. This provides a working model that would enable development of similar
1165 operators for measurements arising from other non-satellite reference quality measurements
1166 (including those from other domains such as the Ocean, cryosphere etc.).

1167

1168 **Viability:** High

1169

1170 **Timebound:** Less than 5 years (development); Continuous (deployment)

1171

1172 **Scale:** Consortium / programmatic multi-year multi-institution activity

1173 **Investment:** Low to medium cost (<5 million euros); development only

1174

1175 **Potential funding actors:** H2020, Copernicus, satellite agencies, national funding agencies

1176

1177 **Potential actionees:** national meteorological services, national measurement institutes, academia,
1178 research institutes, SMEs/industry

1179

1180 *Improve knowledge of uncertainty covariance in reference quality non-satellite measurement*
1181 *techniques*

1182 Uncertainty covariance information needs to be made available and used appropriately within
1183 applications that convert from geophysical profile data to TOA radiances. Firstly, the profile
1184 information needs to contain the uncertainty and the correlation structure in a usable format.
1185 Within GAIA-CLIM simple parametrised versions of the vertical error covariances will be developed
1186 and tested as part of the significance testing in the GRUAN processor. Alternative approaches based
1187 on methods routinely used to characterise errors in data assimilation systems should also be tested.
1188 Initial estimates could be obtained from sub-selecting from the larger set of GUAN data currently
1189 assimilated in operational NWP systems, where the selection is based on those GUAN stations
1190 exhibiting similar gross error characteristics similar to those of GRUAN measurements.

1191

1192 **Viability:** High

1193

1194 **Timebound:** Less than 3 years

1195

1196 **Scale:** Single institution / Consortium

1197

1198 **Investment:** Low cost (<1 million)

1199

1200 **Potential funding actors:** National funding agencies, H2020, National Meteorological services

1201

1202 **Potential actionees:** national meteorological services, national measurement institutes, academia,
1203 research institutes, SMEs/industry, observational networks

1204

1205 *Evaluate quality of NWP and reanalysis fields through comparisons with reference data as a*
1206 *means of establishing direct traceability.*

1207 The GRUAN processor developed for GAIA-CLIM offers the means of traceable evaluation of the
1208 quality of NWP fields at the GRUAN site locations. It is proposed to extend the assessment of NWP
1209 fields using other data of demonstrated quality, such as selected GUAN radiosondes and GNSS radio
1210 occultations, in order to sample a larger subspace of NWP regimes. Additionally, NWP and reanalysis
1211 systems now make use of ensembles and uncertainties from which should be evaluated using
1212 available NWP minus reference data differences. It is also desirable to extend the assessment to
1213 include atmospheric composition, for which reference composition measurements and their
1214 uncertainties are required.

1215

1216 **Viability:** High

1217

1218 **Timebound:** Less than 5 years

1219

1220 **Scale:** Single institution / Consortium

1221

1222 **Investment:** Low cost (<1 million)

1223

1224 **Potential funding actors:** National funding agencies, H2020, National Meteorological services

1225

1226 **Potential actionees:** national meteorological services

1227

1228 10. Improve the basis for assigning co-locations and quantifying rigorously the
1229 associated uncertainties, including steps towards operational provision of co-
1230 location uncertainties
1231

1232 Underlying gap traces of relevance

1233 **G3.01** – Incomplete knowledge of spatiotemporal atmospheric variability at the scale of the measurements
1234 and their co-location

1235 **G3.02** - Missing standards for, and evaluation of, co-location criteria

1236 **G3.04** - Limited characterization of the multi-dimensional (spatiotemporal) smoothing and sampling properties
1237 of atmospheric remote sensing systems, and of the resulting uncertainties

1238 **G3.05** - Representativeness uncertainty assessment missing for higher-level data based on averaging of
1239 individual measurements

1240 **G3.06** - Missing comparison (validation) uncertainty budget decomposition including uncertainty due to
1241 sampling and smoothing differences
1242

1243 Issue to be addressed

1244 Many ECVs vary in space and time at the scale of the individual measurements, and at the scale of
1245 the co-locations between measurements, leading to additional terms in the uncertainty budget of a
1246 validation exercise, often comparable to -or even surpassing- the measurement uncertainties. These
1247 depend on the actual 3-D/4-D spatio-temporal sensitivity of each measurement to atmospheric
1248 variability and structures (i.e. the smoothing properties), on the spatio-temporal sampling properties
1249 of satellite instrument and ground network, and on the co-location criteria for the selection of
1250 measurements to be compared. Inevitably, decisions have to be made as to the ‘acceptable’ degree
1251 of such co-location mismatches, and the remaining co-location uncertainties need to be quantified
1252 In practice, co-location methods are rarely optimized, and only a few pioneering studies quantify co-
1253 location mismatch uncertainties. Consequently, there exists a need to (1) better understand the full
1254 spatio-temporal sampling and smoothing properties of the measurements systems, (2) to quantify
1255 small-scale atmospheric variability, (3) to include co-location mismatch uncertainty in the total
1256 uncertainty budget of a comparison, and (4) to evaluate and optimize the adopted co-location
1257 methods and criteria so as to minimize the uncertainties while maintaining robust statistics sampling
1258 the full range of geophysical and instrumental influence quantities. Exploring work has been
1259 undertaken within GAIA-CLIM for pilot ECVs and instruments, and they need now to be further
1260 extended to other ECVs and measurement techniques.
1261

1262 **Risks to non-resolution:**

- 1263 • Incomplete uncertainty budget for comparisons limits utility of and confidence in satellite to
1264 non-satellite Cal/Val activities
- 1265 • Poor feedback on data quality (in particular on the reported uncertainties) from validation
1266 studies due to unknown/unquantified influence of atmospheric variability.
- 1267 • Difficulty to compare validation results on similar products obtained by different teams
1268

1269 **Benefits to resolution:**

- 1270 • Improved understanding of the impact of the instrument smoothing and sampling
1271 properties
- 1272 • Improved definition of appropriate co-location criteria for validation work, minimizing errors
1273 due to co-location mismatch.
- 1274 • Improved interpretation of comparison results because co-location mismatch errors can be
1275 quantified. Facilitates intercomparison of different validation studies.
1276

1277 Possible approaches to address
1278

1279 *Instigate a more formalised and rigorous approach to co-location selection*
1280 Dedicated studies comparing and exploring in detail the advantages and disadvantages of several co-
1281 location methods and criteria are required, assessing the robustness and coverage of the resulting
1282 statistics, and the impact of co-location mismatch. It would be beneficial to establish first a generic
1283 protocol, and then to derive specific settings for each ECV. For studies requiring measurement
1284 expertise, working groups or activities could be set up within the framework of the ground-based
1285 networks. The establishment of such protocols as well as the dissemination among and acceptance
1286 by the key stakeholders may be challenging and can probably best be achieved in the context of
1287 overarching frameworks such as the CEOS Working Group on Calibration & Validation (WGCV). Also,
1288 the space agencies and service providers should insist on sufficient attention for co-location criteria
1289 and remaining co-location mismatch in the validation protocols followed by their validation teams.

1290

1291 **Viability:** High

1292

1293 **Timebound:** Less than 3 years

1294

1295 **Scale:** Consortium

1296

1297 **Investment:** Low (<1 million euros)

1298

1299 **Potential funding actors:** WMO, H2020, national funding bodies, satellite agencies

1300

1301 **Potential actionees:** Observing networks, National meteorological services, National measurement
1302 institutes, WMO, academia, research institutes

1303

1304 *Use of dynamical model and statistical techniques to estimate co-location effects striving for*
1305 *operational service provision*

1306 Observing System Simulation Experiments (OSSEs) including explicit description of the 3-D/4-D
1307 smoothing and sampling properties of the measurements, such as those performed e.g. with the
1308 OSSSMOSE system, can be used to estimate co-location mismatch uncertainties. Implicit is the need
1309 for sustained research on small-scale atmospheric variability and instrument smoothing and
1310 sampling properties. An alternative to estimating co-location mismatch from such simulations is to
1311 apply statistical models on the measured differences. In certain applications, this approach also
1312 allows one to disentangle measurement from co-location mismatch uncertainties. For either
1313 approach, climatological behaviour can be used to infer look-up tables of expected co-location
1314 uncertainties, and in the longer-term it should be possible to operationalise the provision of
1315 measurement-specific co-location uncertainties.

1316

1317 **Viability:** Medium to high

1318

1319 **Timebound:** Less than five years

1320

1321 **Scale:** Consortium

1322

1323 **Investment:** <10 million euros

1324

1325 **Potential funding actors:** H2020, Copernicus, Satellite agencies

1326

1327 **Potential actionees:** National meteorological services, National measurement institutes, academia,
1328 research institutes, SMEs / industry

1329

1330 11. Operationalise co-location match-ups, visualisation and extraction tools, such
1331 as the GAIA-CLIM Virtual Observatory, to facilitate user access to satellite to
1332 non-satellite match-ups
1333

1334 Underlying gap traces of relevance

1335 **G1.05** – Lack of integrated user tools showing all the existing observing capabilities for measuring ECVs with
1336 respect to satellite spatial coverage

1337 **G5.01** - Plethora of data portals serving data under distinct data policies in multiple formats for reference
1338 quality data inhibits their discovery, access and usage for applications such as satellite Cal/Val

1339 **G5.06** - Extraction, analysis and visualization tools to exploit the potential of reference measurements are
1340 currently only rudimentary
1341

1342 Issue to be addressed

1343 Users need to be able to discover, access, manipulate and ultimately apply co-location match-ups
1344 with confidence if the value of the non-satellite EO segment to satellite EO measurements is
1345 ultimately to be realised. One or more means of accessing co-location match-ups and attendant
1346 information to enable robust scientifically based inferences are required. This set of tools must be
1347 operational, such that innovations in underlying tools and capabilities can be seamlessly integrated
1348 into the facility and available in quasi-real-time. Historically, such tools have tended to be piecemeal
1349 and project based and limited in consideration to either a subset of ECVs, a subset of the space
1350 program, or both. This lack of integrated user tools has served to inhibit the uptake of non-satellite
1351 measurements to characterize satellite observations. The GAIA-CLIM Virtual Observatory, or other
1352 similar portals such as e.g. FRM4ST.org, if further developed could provide a more comprehensive
1353 facility considering a broad suite of ECVs, level 1 and level 2+ comparisons, and using a broad range
1354 of tools to guide users to make appropriate choices.
1355

1356 **Risks to non-resolution:**

- 1357 • Lack of uptake of non-satellite EO data to characterise satellite data inhibits future
1358 investments for the EO.
- 1359 • Non-satellite reference measurements will have limited value for the characterisation of
1360 satellite measurements leading to lower-quality satellite products than could, theoretically,
1361 be achievable and vice-versa.
1362

1363 **Benefits to resolution:**

- 1364 • Users to be able to fully exploit the content of surface-based and sub-orbital data and
1365 metadata
- 1366 • To provide user-friendly open-source tools in support of a powerful strategy to interact with
1367 users and communicate science
- 1368 • Access to reference measurements co-located to satellite measurements in operational
1369 mode, in particular at level 1 could boost satellite retrieval development and comparison
1370 and applications e.g. NWP.
- 1371 • Data extraction tools allow the export of data in user-friendly formats.
1372

1373 Possible approaches to address

1374

1375 *Operationalise one or more co-location discovery, analysis and visualisation tools such as the*
1376 *GAIA-CLIM Virtual Observatory*

1377 The diverse sources of reference quality non-satellite data need to be integrated and appropriately
1378 associated with the suite of satellite sensors and platforms, with resulting co-location data made
1379 available through one or more operational exploitation portals. GAIA-CLIM provides this via the

1380 Virtual Observatory for a selected set of atmospheric ECVs and associated TOA brightness
1381 temperatures. The Virtual Observatory has been developed to demonstrate the use of non-satellite
1382 reference data and NWP model data for the characterisation of satellite data. The Virtual
1383 Observatory achieves this through integrating the different measurements, their metadata,
1384 quantified uncertainty for the measurements, and the uncertainty arising from the comparison
1385 process. It shall contain a data extraction capability that allows the export of data from in user-
1386 friendly formats such as NetCDF. Data extraction tools also shall be capable of sub-setting each data
1387 source contained in the co-location data base by ECV / Brightness Temperature, time and location,
1388 observing system and other boundary conditions such as surface type, clouds etc.
1389

1390 To exploit the co-location data base analysis tools must be developed to provide statistics and
1391 various indicators for a comparison that meet user needs. These analysis tools must have flexibility,
1392 such as interchanging the reference in a comparison and the ability to perform analysis at different
1393 time and eventually space scales. Visualisation tools need to be capable of displaying geographical
1394 co-location discovery, and multiple collocated parameters to circumvent the complexity of
1395 comparing datasets of varying type and geometries, e.g. time series and instantaneous, spatially
1396 localised and large spatial extent observations, column-integrated observations and vertical profiles,
1397 etc. Special attention must be paid to the specification of graphical representation of individual
1398 parameters and the various relevant uncertainty measures. Tool development has benefitted from
1399 existing elements and capabilities whenever possible. All developed tools need to be accessible via a
1400 graphical user interface that also needs to be developed.
1401

1402 But, the GAIA-CLIM virtual observatory as it shall be delivered taken together with other relevant
1403 precursor and ongoing programs (e.g. NORS, QA4ECV, ESA SSP MPC) constitutes a proof-of-concept
1404 and is not updated in near-real-time. Many other ECV reference measurements – satellite data
1405 combinations exist, e.g., for terrestrial and Oceanic ECVs are outside the scope of the GAIA-CLIM
1406 project and will not be addressed in this project. But these could be accommodated via
1407 operationalization and extension of the service in the future. Such an operational service should
1408 involve unified access to the underlying reference quality non-satellite measurements used.
1409

1410 **Viability:** High

1411

1412 **Timebound:** Operational

1413

1414 **Scale:** Single institution / consortium

1415

1416 **Investment:** ca.2 million euros per annum

1417

1418 **Potential funding actors:** Copernicus, satellite agencies, national meteorological services, national
1419 funding agencies

1420

1421 **Potential actionees:** Satellite agencies, national meteorological services, academia, research
1422 institutes, SMEs / industry